REBUTTAL TESTIMONY

OF

MARY H. EVERSON

ACCOUNTING DEPARTMENT

FINANCIAL ANALYSIS DIVISION

ILLINOIS COMMERCE COMMISSION

AMERITECH ILLINOIS

DOCKET NO. 98-0252/0335 (CONSOL.)

**JANUARY 11, 2001** 

## **Table of Contents**

Witness Identification	1
Purpose of Testimony	1
Directory Revenue	2
Incentive Compensation	3
Social and Service Club Dues	7
Advertising Expense	9
External Relations Expense	9
Conclusion	11

What is the purpose of this testimony?

13

Q.

# Docket No. 98-0252/98-0335 (Consol.) Staff Exhibit 21.0

14	A.	The purpose of my testimony is to respond to the issues raised by Ameritech Illinois		
15		and API witnesses on behalf of Ameritech Illinois. Specifically, I will address		
16		adjustments to directory revenue, incentive compensation, social and service club		
17		dues, advertising expense, and external relations.		
18	Q.	Are you sponsoring any schedules as part of Staff Exhibit 21.0?		
19	A.	Yes, I am. As part of this testimony I am presenting the following schedules:		
20		Schedule 21.01	Directory Revenue	
21		Schedule 21.02	Incentive Compensation Expense	
22		Schedule 21.03	Social and Service Club Dues	
23		Schedule 21.04	External Relations	
24	Dire	ectory Revenue		
25	Q.	GCI witness Ralph C. Smith proposes an adjustment to directory revenues		
26	similar to the one you proposed in direct testimony. Are you familiar with			

the adjustment proposed by Mr. Smith?

- A. Yes, I am. The adjustments made by Mr. Smith and myself are similar and are proposed with the same intent, only differing in amount.
- 30 Q. Do you agree with Mr. Smith's adjustment amount?
- 31 Yes, I do. Mr. Smith updated the directory revenue adjustment amount by taking into Α. 32 consideration changes which have occurred since the 92-0448 docket. Mr. Smith 33 based his updated amount on IBT Directory Revenue shortfall per access line, the 34 method approved by the Commission in Docket No. 92-0448. I believe the 35 methodology used by Mr. Smith is sound and that his adjustment provides a more 36 up to date amount that the static adjustment made in my direct testimony. Therefore, 37 I am withdrawing my adjustment in favor of Mr. Smith's imputed directory revenue 38 adjustment. I have included Mr. Smith's amount on my Schedule 21.01.

# Incentive Compensation

- 40 Q. Mr. Dominak indicates that your argument regarding incentive
- 41 compensation does not apply in the case of a price-cap regulated company.
- Is it appropriate for Mr. Dominak to judge this adjustment using criteria for
- 43 price cap regulation?
- A. No. Mr. Dominak has overlooked the fact that my testimony and adjustments were prepared for the purpose of supplying the Commission with a revenue requirement

prepared under a rate of return methodology. These adjustments were not intended to apply to price cap regulation. To presume that these adjustments are presented for any other type of regulation is incorrect. Therefore any comments made by Ameritech witnesses regarding the applicability for other types of regulation are not necessary and only serve to confuse the issue.

Α.

Q.

- Ameritech witness Dominak takes exception to your adjustment to remove the cost of incentive compensation from the Company's revenue requirement. His testimony on page 11 indicates that the Company's incentive compensation for 1999 is a normal and prudent amount that is necessary to provide service. Do you agree?
  - I do agree with Mr. Dominak that today many companies use incentive compensation and bonus plans for their employees. However, I do not agree that simply because a company uses an incentive plan that it is automatically appropriate to include the amounts in the Company's revenue requirement for purposes of establishing rates. Incentive compensation plans that are based on financial incentives contribute to increased return on assets and revenue growth. When the goal of increased revenue is reached, increased amounts are paid to employees in the form of incentive compensation. This incentive compensation then increases the Company's operating expense, which contributes to higher rates

- for customers in the Company's next rate proceeding. Therefore, the customers are paying for the Company to increase its revenue, which benefits its shareholders.
- On page 12 of Ameritech witness Dominak's testimony, he states that incentive compensation contributes to the attainment of financial targets and therefore benefits customers in that base rates would be lower than they otherwise would be. Is this correct?
- A. No. By paying incentive compensation to their employees, the Company has incurred a higher operating expense. Including this higher operating expense in the revenue requirement for ratemaking, will force the ratepayers to pay higher rates after the incentive compensation amounts are included in the Company's revenue requirement.
- Ameritech witness Dominak states that the Commission has rejected similar

  Staff adjustments in past cases because incentive compensation provides

  the incentive to "contain costs and maximize efficiencies, thereby benefiting

  customers".
- A. This is true to the extent that the cost containment and efficiencies are greater than
  the payments made for incentive compensation, and that the benefits of the cost
  containments and efficiencies continue beyond the period addressed by the next

rate proceeding. If the incentive compensation is allowed as an expense in a revenue requirement, then the rates customers pay include provision for that expense. The provision for that expense contained in those rates continues until the next rate proceeding. The customers continue to pay for that incentive compensation until new rates are established. If the savings and efficiencies are short lived and their benefit cannot be sustained until the next rate proceeding, the ratepayers still must continue to pay for the incentive compensation built into their rates.

- Q. The Company has claimed that the amounts used in your adjustment to incentive compensation are total Company amounts and should be reduced to intrastate operating numbers. Do you have a comment.
- 94 A. While I understood the numbers to intrastate amount when I used them, I have
  95 requested additional information from the Company. The Company provided this
  96 information in response to data request MHE-044. I have used those amounts in my
  97 Schedule 21.02, Incentive Compensation Expense.

#### Social and Service Club Dues

98

112

113

- Q. Ameritech witness Dominak disagrees with your adjustment to remove
   social and service club dues from the Company's revenue requirement.
   Has this caused you to change your adjustment?
- 102 Α. No. It has not. Membership in these organizations is not necessary to provide utility 103 service. As I stated in my direct testimony, the Commission has previously 104 recognized this fact and has stated that the shareholders, rather than the ratepayers, should bear the cost of participation in these organizations. The Commission, in 105 106 Orders for Commonwealth Edison, (Docket No. 90-0169, dated January 6, 1993), 107 Commonwealth Edison, (Docket No. 94-0065, dated January 9, 1995) and in 108 Central Illinois Public Service Company, (Docket No. 99-0121, dated August 25, 109 1999), have affirmed this position by removing the cost of these types of dues. 110 Dues paid by Ameritech to these organizations do not benefit the ratepayers and 111 the Commission's prior rulings support removing the cost of these dues.
  - Q. In his rebuttal testimony, Timothy Dominak stated on page 15 that you did not eliminate dues paid to the Rockford Area Chamber of Commerce. Is he correct in this assertion?

- 115 A. Yes, he is. It was an unintentional oversight. I have included the amount in Staff

  116 Exhibit 21.0, Schedule 21.03. As I stated in my direct testimony and in the

  117 preceding section, participation in these groups is a goodwill and promotional

  118 practice that is not necessary to provide utility service (Staff Exhibit 7.0, page 6, line

  119 116).
- Q. Ameritech witness Dominak also questions your adjustment to remove the cost of dues paid to the Illinois Telecommunications Association on the basis that it is an organization devoted to education, and a forum for identification and examination of issues in the telecommunications industry.

  Does this change your opinion?
- 125 Α. No, it does not. The Illinois Telecommunications Association is also an organization 126 that attempts to represent its members and assist them before governmental 127 bodies. According to the Illinois Telecommunication Association's web page, 128 membership provides "[o]pportunities to participate with other companies to assist 129 in the creation and revision of rules and laws impacting the industry." This 130 description indicates that the association also performs a lobbying functions for its 131 members. This is an additional reason to eliminate its dues from Ameritech's 132 revenue requirement, since lobbying provides the ratepayers with no discernable 133 benefit.

### **Advertising Expense**

134

- 135 Q. Do you have any changes to your adjustment for advertising expense?
- 136 A. Yes. Subsequent to filing my direct testimony, the Company provided more detailed
  137 information pertaining to amounts expensed for advertising. After reviewing this
  138 information, I am withdrawing my adjustment, with the exception of the amounts
  139 expensed for sports team sponsorship (\$96,000) identified in the direct testimony of
  140 Ralph C. Smith, GCI Exhibit 6.0, page 36. The Company included GCI's \$96,000
  141 adjustment on its rebuttal schedule, Ameritech Illinois Ex. 7.1, Schedule 1.

## 142 External Relations Expense

- 143 Q. The Company has asserted that the amounts included in account 6722,
- 144 External Relations are reasonable and prudent business expenses. Do you
- 145 agree?
- 146 A. While the Company indicates that these expenses are reasonable and prudent 147 expenses, the fact remains that included in account 6722 are amounts spent for

148 corporate image building, and review of pending legislation. The Company does

not dispute this. However the Company has not provided information to document

other types of expenses included in this account, which might be recoverable

through rates. Mr. Dominak states that "only \$7.610 million represent non-product "institutional" or "goodwill" advertising costs." (Ameritech Illinois Ex. 7.1, page 24) However, he offers no evidence to support that amount. Information regarding the amounts referred to in Mr. Dominak's rebuttal testimony was requested in data requests MHE-045 and MHE-046. The Company, in its response to MHE-045, stated "Page 24 of the rebuttal testimony of Mr. Dominak provides a description of the types of activities from the FCC Part 32 Uniform System of Accounts that are properly included in account 6722, External Relations. Ameritech Illinois does not maintain an accounting record of each descriptive activity". However, Mr. Dominak's testimony does contain an amount (\$7.610 million) that he states is the amount related to non-product "institutional" or "goodwill" advertising costs, which is one of the "descriptive activities" that was requested in MHE-045 and MHE-046. Staff finds this answer to be contradictory in that the rebuttal testimony specifies an amount associated with one of those "descriptive activities". Since the \$7.610 million from account 6722 referenced in Mr. Dominak's rebuttal (Ameritech Illinois Ex. 7.1, page 24) can be isolated, it would stand to reason that the other "descriptive activities" could also be isolated and provided to Staff. Therefore, I am continuing to propose an adjustment for the entire amount of account 6722.

151

152

153

154

155

156

157

158

159

160

161

162

163

164

165

166

167

- 169 Q. The Company witness also indicated that \$52,000 of the amounts included in account 6722 were related to Chamber of Commerce dues that were 170 171 already included in another adjustment. Do you agree? 172 I requested information in data request MHE-047 to document that duplication. The Α. Company provided a response to that data request, stating that the \$52,000 amount 173 174 in Mr. Dominak's testimony was in error. The response indicated that \$26,000 of 175 the \$52,000 were 1998 amounts. Therefore, only \$26,000 had been removed in 176 two of my adjustments in direct. I have reflected the \$26,000 difference in my 177 Schedule 21.04.
- 178 **Conclusion**
- 179 Q. Does this conclude your rebuttal testimony?
- 180 A. Yes.